

# 1976 ANNUAL REPORT on the MINNESOTA LEGISLATURE

by the  
**LEGISLATIVE EVALUATION ASSEMBLY of MINNESOTA**



For an  
**Informed Citizenry**

The Legislative Evaluation Assembly (LEA) of Minnesota is pleased to present its evaluation of the performance of the 201 Senators and Representatives of the Minnesota Legislature during the 1976 legislative session.

This year, in addition to the Annual Report, LEA has published a 1976 Voting Summary. This is an abbreviated form, extracted from the 1976 Annual Report, listing only the voting percentage and ranking of each legislator.

Copies of both the Annual Report and the Voting Summary can be ordered using the coupon included with this report. A more detailed analysis of legislation sponsored by individual legislators is also available.

## VOTING SCORES

As in previous LEA reports, legislators are evaluated not only on their votes on key issues, but also upon the kinds of bills they introduce. Twenty-one key votes from the Senate and twenty-six from the House were selected for the 1976 session votings. As some are of greater importance than others, weights of 1, 2, or 3 were assigned to each vote.

If a legislator was excused from attendance for the day of the vote, or for that part of the day in which the vote occurred, an "A" is marked in his line for that vote, and the points for that

vote are not included in the calculation of his score. If he was present but did not vote, an "n" is equivalent to a wrong vote on a bill having a weight of one point, because the legislator is assumed to have avoided his responsibility to represent his constituents on this vote. Voting scores are given as a percentage of correct voting.

## INTRODUCTIONS SCORES

Every bill introduced in 1976 which LEA judged to be of major importance were rated by LEA anywhere from -4 to +4. Bills rated 4 were of topmost importance, those rate 3 of great (but somewhat less than the 4) importance, and so on. If a bill supported the principles of LEA, it was given a "+". If it ran counter to those principles, it was given a "-". For example, H.F. 1530, a metro planning bill, was rated "-4".

Bills were also sorted into categories as follows:

### CAT. NAME

- A - American Form of Government
- B - Private Property
- C - Order, Religion, and Morality
- D - Spending and Taxes
- E - Education
- F - Welfare
- G - Control of the Individual
- H - Miscellaneous

Taking the example of the metro planning further, you can see that its fits best in Category A. American Form of Government. The full rating given that bill was, therefore, "-4".

Every legislator who introduced that bill was given -4 points in LEA's introduction voting, except the primary author, who was given twice that, or -8. The points for all the rated bills each legislator introduced was summed and is shown in the third column, right after the voting score. This number gives the reader an indication of both the quality and quantity of bills sponsored by each Senator or Representative.

The following (5th) column shows the Introduction Quotient. This indicates the

average value of the bills introduced by a legislator. For example, if Rep. Smith introduced three bills having ratings of -4A, -3B, and +1B, his IQ would be -2. If Sen. Jones introduced four bills rated +3A, +3C, +2C, +2G, his IQ would be +2.5.

The bills used in the vote ratings in this report are grouped under heading A, B, C, etc. corresponding to the legislative categories listed above. In this way, it is possible for you to see the categories in which your representative is strong or weak. Several legislators, for instance, did poorly in Category A (American Form of Government) and Category B (Private Property) while scoring well in Category C (Order, Religion, and Morality).

## THE VOTER NEVER GETS THE WHOLE STORY

Information is vital if the taxpayer-voter is to have a basic understanding of the problems he must face. All legislation is designed to appeal to the Minnesota public and is made palatable largely through semantics. But that is not the entire story - someone must pay, someone must lose his liberties, someone must surrender his rights to property, as these constitutional rights are transferred to others. The LEA attempts to provide some understanding of the direction of such legislation.

# SENATE

## VOTES USED IN SENATE RATINGS

### CATEGORY A AMERICAN FORM OF GOVERNMENT

S.F. 1905 New legislation providing that verbatim records of legislative proceedings, taped or otherwise recorded and transcribed, are not evidenced of legislative intent and shall not be used administratively or in judicial proceedings to assist construction of law. Bill failed to pass by a vote of 29 for and 30 against. A NO vote scores 2 points.

H.F. 1530 Metro Planning, Passed 89-42. Generally new legislation requiring metro area local government to prepare comprehensive plans governing public and private land use. Requires school districts to draft capital improvement programs, gives the council power to require changes in plans and power to compel action by local governments. Provides for council loans and grants for developing plans and permits local government to levy taxes outside levy limits for planning purposes. A NO vote scores 3 points.

H.F. 525 Creates a new Department of Transportation under a Commissioner appointed by the Governor. The department is to develop and implement a state multimodal transportation plan, construct transportation facilities, review transportation plans and make major transportation improvements with regional approval. Transfers to the Commissioner powers and duties of the Department of Highways, Department of Aeronautics and some duties of the Public Service Commission. Bill was passed by a vote of 35 for and 31 no. A NO vote scores 3 points.

H.F. 1026 State grants for land use planning. Appropriates \$2,500,000 to the State Planning Agency for use in making grants to regional commissions, counties, and municipalities for land use. Planning provides for review of grants applications by regional commissions. Bill was passed by a vote of 48 for and 8 no. A NO vote scores 3 points.

H.F. 2170 Towns - Officers Elected - Optional form of government elections. Provides that in towns operating under options B or D the town need not elect a clerk, treasurer, justices of the peace and constable. Allow more than one township government plan to be presented at the annual meeting. Bill was passed by a vote of 61 for and 0 no. A NO vote would have scored 2 points.

S.F. 1615 No State land leases for Mining in Boundary Water Canoe Area. Provides that no state owned land in the Boundary Waters Canoe Area may be leased for exploration for or mining of minerals and no state permits, licenses or leases shall be issued to use any other state natural resource. Bill was passed by a vote of 39 for and 0 no. A NO vote would have scored 2 points.

S.F. 855 Metropolitan Council Relating to the adoption of guidelines by the Metropolitan Council setting standards and procedures for determining whether a matter is of metropolitan significance. Deletes requirements that they be approved by the Legislature. Bill was passed by a vote of 53 for and 1 no. A NO vote scores 3 points.

H.F. 1984 Farm Loans, State Guarantees, Passed 109-23 New legislation establishing a credit program for acquisition of farm land by individuals for farming purposes. The bill creates a family farm security board to administer the law. An applicant is to apply for a loan with a private lender who will seek a guarantee from the Board. The Board is to pay up to 90% if borrower defaults. A NO vote scores 2 points.

### CATEGORY B PRIVATE PROPERTY

S.F. 2362 County Zoning and Zoning Controls - Not applicable to state land. Provides that land owned or leased by the state government shall not be subject to county controls unless leased to a private person or corporation or business. Bill was passed by a vote of 54 for and 0 no. A NO vote would have scored 2 points.

H.F. 746 Food Stores - Price on each Item. Requires canned, bottled, boxed or bagged items of food to have the price clearly affixed. Vote was on amendment to improve the bill. Amendment passed by a vote of 32 for and 27 no. A YES vote scores 2 points.

S.F. 1764 Savings Associations - Safe Deposit - Licensing - Bonding. Exempts savings associations from licensing and bonding requirements for rental of safe deposit boxes or safe-keeping and storage of valuable personal property. Bill was passed by a vote of 59 for and 0 no. A NO vote would score 2 points.

H.F. 1876 - Funds for service improvements together with study of regulatory acts. Provides \$3,000,000 for rail improvements and \$150,000 for administrative operation. Loans would be made for improved service. Profits would be shared in part by fund, which in turn would be used for further loans to other lines. The Federal government subsidizes rails with billions, and service deteriorates. A NO vote receives 2 points.

### CATEGORY C ORDER, JUSTICE, RELIGION, MORALITY

S.F. 2180 Employee or Commissioner May Purchase Residence in HRA project. Relating to housing and redevelopment authorities. Provides that an employee or commissioner may purchase a principal residence in a project if the authority is not the owner. Bill was passed by a vote of 54 for and 0 no. A NO vote would have scored 2 points.

S.F. 2032 Pilot Community Based Programs - Mentally Ill and Deficient. Appropriates \$615,000 to Department of Public Welfare to be used for Pilot Community based programs of treatment and rehabilitation of mentally ill and deficient persons in Dakota, Washington, and Ramsey Counties. Bill was passed by a vote of 53 for and 0 no. A NO vote would have scored 2 points.

H.F. 1330 Employers - No Polygraph Examinations Prohibits direct or indirect requests to employees to take polygraph or psychological stress evaluation tests. Increases penalty to a gross misdemeanor. Gives Department of Labor and Industry power to investigate suspected violations. Bill was passed by a vote of 38 for and 15 no. A NO vote scores 2 points.

H.F. 1608 State Aid to Legal Assistance Corporations Appropriate \$630,000 to the public defender for distribution to one nonprofit legal aid corporation in Duluth, \$100,000 per year; St. Paul, \$50,000 per year; Minneapolis, \$65,000 per year; and Leech Lake-White Earth, \$100,000 per year to provide legal aid to black, Indians, and Mexican Americans. Bill was passed by a vote of 44 for and 0 no. A NO vote would have scored 3 points.

### CATEGORY D SPENDING AND TAXES

H.F. 1382 State Passenger Van-Buses for State Employer Car Pools. Appropriates \$100,000 to the Commissioner of Administration to be used in purchasing passenger van-buses to be used for state employee car-pools. Bill was passed by a vote of 38 for and 14 no. A NO vote scores 2 points.

S.F. 1963 Pay Raises, Passed. Amends Minnesota statutes 1974-1975 relating to salaries for state officers, judges, and executive branch employees. Generally increases salaries such as Governor, \$49,000.00; Attorney General, \$46,000.00; Lt. Governor, \$36,000.00; Auditor \$29,500,000; Secretary of State and Treasurer, \$27,500; Chief Justice, \$49,000.00; Associate Justice, \$46,000.00; District Judges, \$37,500.00; Municipal and County Judges, \$35,000.00. Provides that achievement awards be paid in a lump sum along with other provisions. A NO vote scores 1 point.

H.F. 2281 Metro Area Sports Stadium - Bonds - Taxes Renames the Parks Commission as the Metropolitan Parks, Arts and Recreation Commission and grants it and the Metropolitan Council powers in connection with arts and recreation facilities, transfers ownership of the Metropolitan Sports Area to the Commission and makes the Council responsible to pay Minneapolis bonds for the Sports Arena. Authorizes the Council to issue \$46,000,000 in bonds for a multi-purpose baseball, football, soccer stadium. Makes other provisions. Bill was defeated by a vote of 21 for and 37 no. A NO vote scores 2 points.

### CATEGORY E EDUCATION

S.F. 357 University Board of Regents - Student or Recent Graduate Members. Relating to Board of Regents of the University. Requires that one member of the Board of Regents be a student at the University or a graduate of the University within 5 years prior to election. Bill was passed by a vote of 34 for and 27 no. A NO vote scores 2 points.

### CATEGORY G CONTROL OF THE INDIVIDUAL

H.F. 354 Licensing of Day Care or Residential Facilities Relating to day care facilities for the mentally ill, inebriate and physically handicapped, to foster care facilities, maternity homes and day care facilities. Gives rules for licensing, gives rule making authority, limits local zoning ordinances on location of facilities and makes other provisions. Bill was passed by a vote of 58 for and 0 no. A NO vote would have scored 2 points.

# HOUSE

## VOTES USED IN HOUSE RATINGS

### CATEGORY A

#### American Form of Government

H.F. 1530 - See Senate Listing.

H.F. 2170 Optional Forms of Town Government - Passed 125-0 Amends Minnesota Statutes relating to election of township officers and optional plans of township government. A NO vote scores 2 points.

H.F. 1892 Relates to Civil Defense. Provides Executive Council declared emergency, and provides executive powers in natural disasters, riots, paramilitary actions. Also provides for "prevention of disasters." This bill changes the present provisions, records some reasonable powers, and some that are seriously questioned - since they give a privilege that may be subverted. One paragraph allows for interpretation at the whim of the Council. It reads "assist in the prevention of disasters caused or aggravated by inadequate planning and regulation of public and private facilities and land use." A NO vote scores 3 points.

H.F. 1891 - Minnesota would assume civil defense interstate obligations in event of natural or man-made crises. State would join compact with other states to foresee and act in case of crises, natural or man-made. Action dependent upon invitation of the receiving state. This act clearly invades the Constitutional obligations of the Federal government and calls for extensive preparation for any conceivable crisis. Compact would provide operation with non-contiguous party states and "the term 'state' may include any neighboring or foreign country or province or state thereof". A NO vote receives 3 points.

S.F. 276 No Union Dues for Political-Funds, Call from Comm. 38-86 Amends Minnesota Statutes 1974 relating to the definition of "Political" funds for purpose of elections. The repealed section permitted associations to transfer part of dues or membership fees to their political funds. A YES vote scores 2 points.

S. F. 855 - See Senate Listing.

H.F. 1984 - See Senate Listing.

H.F. 1437 Powers of Energy Agency, Passed 110-22 Amends Minnesota Statutes 1974 relating to the Minnesota Energy Agency. Puts restrictions on the use of L.P. gas. Directs the Commissioner of Administration to establish control standards. Allows schools to levy additional taxes for energy conservation. Require major energy using appliances to be labeled with their energy consumption. Creates an energy council to direct grants by the Minnesota Energy Agency for research projects. Authorizes Housing Finance Agency to make loans up to \$1,500,000. A NO vote scores 3 points.

H.F. 1120 E.Q.C. Environmental Impact Statements, Payment, Passed 100-22 Amends Minnesota Statutes 1974 relating to the Environmental Policy Act. Gives the E.Q.C. power to establish by rule the extent to which the proposer of projects is required to pay for impact statements. Gives E.Q.C. Council rule-making power to establish guidelines. A NO vote scores 2 points.

H.F. 1930 Removes 120 Day Session Limit, Defeated 29-94 Amends Minnesota Constitution Article IV, Section 12. Relating to the legislature. Constitutional amendment providing that the legislature meet in regular session each odd-numbered year, not later than the first Monday after the 3rd Saturday in June. Deletes the 120 day session limit. A YES vote scores 2 points.

### CATEGORY B

#### Private Property

H.F. 608 Minimum Wage for Sugar Beet Workers, Passed 73-58 Amends Minnesota Statutes 1974 relating to minimum wages. Sets minimum wage of \$2.75 per hour for hand labor in sugarbeet productions, \$20.00 per acre for thinning, \$26.00 per acre for hoeing, provides no reduction in wages be allowed for lodging, etc. furnished by the employer. Removes present child labor exemptions for children employed in sugarbeet operation. a YES vote scores 2 points.

S.F. 60 - Provides health insurance plans in three categories, one including Medicare supplementary. Combines all health-accident underwriters. The plan has two glaring faults; it provides no checks and balances (policing) and attempts to provide complete coverage for all citizens of the state. It is part and parcel of socialized medicine, which has established a track record of poor services and extortionate medical costs. A NO vote receives 2 points.

### CATEGORY C

#### Order, Religion, and Morality

S. F. 1135 - Age 19 Drinking, Passed 99-33 Amends Minnesota Statutes 1974 relating to the age for obtaining liquor licenses and for sale, purchase, consumption, possession, etc. of liquor. Generally increases from age 18 to 19 references in liquor laws. A YES vote scores 2 points.

H.F. 1075 - No Contraceptives without Parents Consent, Passage, 53-63 Amends Minnesota Statutes 1974 relating to distribution of articles intended for prevention of conception or disease. Prohibits distribution of such articles in government owned or operated buildings except pursuant to rules of the State Board of Health. A NO vote scores 2 points.

S.F. 1223 (Companion H.F. 949) Child Care Services, Passed 112-13 Amends Minnesota Statutes 1974 relating to Department of Public Welfare grants for child care services. Allows grants to counties to match Federal or local funds to purchase child care services. Makes other provisions. A NO vote scores 3 points.

H.F. 1608 - See Senate Listing.

H.F. 1940 Council on Economic Status of Women, Passed 111-15 Appropriates \$125,000 for the purpose to establish a legislative study commission on the economic status of women in Minnesota. A NO vote scores 2 points.

H.F. 2220 Minimum Wages to Prisoner, Etc., Referer/Return 17-99 Amends Minnesota Statutes 1974 relating to the Department of Corrections. Pertains to prisoners in medium-minimum security. Allows the Commissioner to designate conditions of confinement, employment, services, etc. including payment of minimum wages and authorizes granting up to 6 five-day furloughs a year. A YES vote scores 2 points.

### CATEGORY D

#### Spending and Taxes

H.F. 1735 (Companion S.F. 1532) Metro Council May Tax More, Passed 71-54 Permits the Metro-Council to levy an additional tax under certain conditions. A NO vote scores 2 points.

H.F. 2281 (Companion S.F. 2096) Sports Stadium, Passed 69-62 Relates to Metro Government transient lodging tax, EIS for new sports facility. A NO vote scores 2 points.

H.S. 2593 Constitutional Amendment to Increase Highway Bonding, Passed 87-43 Amends Minnesota Constitution, Article XIV, Section 11 and repeals Laws 1975, Chapter 203, Sections 25 and 26 Relating to Highway Bonds. Removes the \$150,000,000 limit on the amount and the 5% interest limit on state highway bonds. A NO vote scores 1 point.

H.F. 2493 \$300,000 for Duluth AMTRAK, Passed 105-19 Appropriates \$300,000 to the Public Service Commission to be used to contract with the National Railroad Passenger Corp. for railroad passenger service continuation. A NO vote scores 1 point.

H.F. 1963 - See Senate Listing.

### CATEGORY E

#### Education

S.F. 22 (Companion H.F. 96) Regional Education Service Units, Passed 124-0 New legislation authorizing establishment of 10 educational cooperative service units based on regional development regions. Provides for membership of boards of such units, their powers and duties and lists programs which may be provided. A NO vote scores 3 points.

S.F. 357 - See Senate Listing.

### CATEGORY G

#### Control of the Individual

H.F. 116 Family Planning, Passed 74-56 New legislation giving the State Board of Health power to provide for delivery of family planning services in the State. Board is to develop a plan and allocate state and Federal funds. \$600,000 is appropriated to the Board of Health for this purpose. A NO vote scores 2 points.



# SENATE RATINGS (cont'd)

Name	District	S.F. 1905	H.F. 1530	H.F. 525	H.F. 1026	H.F. 2170	S.F. 1615	S.F. 855	H.S. 1984	S.F. 2362	H.F. 746	S.F. 1764	H.F. 1876	S.F. 2180	H.F. 2032	H.F. 1330	H.F. 1608	H.F. 1382	S.F. 1963	H.F. 2281	S.F. 357	H.F. 354	1976			1975			1974		1976			
		1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	Voting %	Intro- ductions Pts.	I.Q.	Voting %	Intro- ductions Pts.	I.Q.	Voting %	Intr. Pts.	1976 --RANK	1976 Intro.		
PERPICH, G.	5	n	-3	-3	A	-2	-2	n	A	n	n	A	-2	-2	-2	-2	-3	-2	n	+2	A	-2												
Pillsbury	42	+2	+3	+3	+3	-2	A	-3	-2	-2	+2	-2	-2	A	-2	+2	A	-2	-1	-2	+2	-2	6	-16	-2.00	14	-35	-1.75	22	-20	56	40		
PURFEERST	24	-2	-3	-3	-3	-2	-2	-3	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	+2	-2	49	-8	-1.13	40	-34	-2.00	57	-1	3	32		
Renneke	23	+2	+3	+3	-3	-2	-2	-3	+2	+2	+2	-2	-2	-2	-2	-2	-2	-2	-2	-2	+1	A	+2	-2	7	-4	-33	21	-61	-1.85	28	+2	54	26
SCHEIDT	46	n	-3	-3	n	-2	-2	-3	-2	+2	+2	-2	-2	-2	-2	-2	-2	-2	-2	-2	+2	+2	41	+9	+82	46	+2	+15	86	+6	12	6		
SCHMITZ	6	-2	+3	-3	+3	-2	-2	-3	-2	-2	+2	-2	-2	-2	-2	-2	-2	-2	-2	-2	+1	+2	18	-40	-2.11	6	-108	-3.09	5	+1	12	37	60	
SCHROM	6	+2	+3	+3	+3	-2	-2	-3	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	+2	-2	22	-1	-14	29	-28	-1.75	-	-	31	-18	
Sillers	9	-2	+3	+3	-3	-2	A	n	+2	n	+2	-2	-2	-2	-2	-2	-2	-2	-2	n	+1	+2	40	+8	+89	38	+5	+21	55	+9	8	7		
SOLON	7	-2	-3	-3	-3	-2	n	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	n	+2	-2	24	-7	-58	30	-39	-1.44	43	-1	28	31		
SPEAR	57	-2	-3	-3	-3	-2	-2	-3	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	n	-1	-2	0	-21	-1.75	11	-90	-2.73	10	-8	66	47		
Stassen	52	A	-3	+3	+3	-2	-2	-3	+2	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	+2	-2	9	-32	-2.29	6	-113	-2.90	5	-52	53	56		
STOKOWSKI	55	-2	-3	-3	-3	-2	n	n	-2	n	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	+2	-2	23	+22	+1.47	34	-60	-1.40	50	+12	29	2		
STUMPF	64	-2	-3	-3	-3	-2	-2	-3	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	-2	+1	+2	5	-44	-3.67	9	-39	-1.79	2	-6	63	61		
TENNESSEN	56	-2	-3	-3	-3	-2	-2	n	-2	-2	+2	-2	-2	-2	-2	-2	-2	-2	-2	-2	+1	+2	11	-45	-2.50	3	-59	-2.46	-	-	49	62		
Ueland	29	+2	+3	+3	-3	-2	-2	n	+2	-2	+2	-2	-2	-2	-2	-2	-2	-2	-2	n	-1	-2	16	-24	-3.00	14	-105	-3.09	5	+8	39	48		
WEGENER	12	-2	-3	-3	-3	-2	-2	-3	-2	-2	+2	-2	-2	-2	-2	-2	-2	-2	-2	-2	+1	-2	32	-12	-2.00	31	-30	-1.07	73	+4	19	35		
WILLET	4	+2	+3	-3	-3	-2	-2	-3	-2	-2	+2	-2	-2	-2	-2	-2	-2	-2	-2	n	-1	+2	14	-1	-.06	30	-38	-2.53	12	+7	41	19		
																							26	-25	-1.92	25	-34	-.94	21	+9	26	49		





